

Annual Report to the Governor and Legislature Utah Board of Juvenile Justice

June 1998

The Utah Board of Juvenile Justice awarded over \$1.2 million in federal juvenile justice funds to 49 programs in 1997. Funded programs included support services for gang-involved youth; treatment for juvenile sex offenders; life skills recreation programs for multi-risk youth; job training and career exploration for females; and an alternative school for high school drop-outs.

The Board, appointed by Governor Leavitt and authorized by the Juvenile Justice and Delinquency Prevention (JJDP) Act of 1974, continued to function under a continuing resolution during 1997 while Congress debated the reauthorization of the Act. Although no agreement was reached on the Act, Congress did appropriate \$250 million through the Juvenile Accountability Incentive Block Grant. Utah is eligible to receive almost \$2.8 million if the state meets certain requirements which represent a significant philosophical and systematic shift in how states will address juvenile crime and delinquency. The Board is currently working with state policy makers to discuss how these one-time funds can be used to benefit state and local juvenile justice systems.

Compliance with OJJDP Core Requirements

In order for states to receive formula funds they must be in compliance with four core requirements outlined in the JJDP Act: (1) The removal of status offenders from secure settings; (2) The removal of juveniles from adult jails and lockups; (3) The separation of juveniles from incarcerated adults; (4) The disproportionate confinement of minority youth.

In 1997, Utah was in full compliance with the requirements based on its 1996 Monitoring Report. Compliance allowed Utah to receive \$759,000 in formula funds.

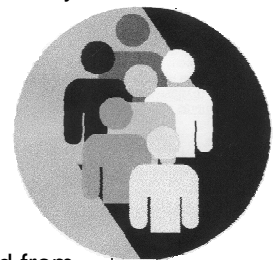
Disproportionate Minority Confinement (DMC)

In Utah, youth of color are more likely than their Caucasian peers to be involved in the juvenile justice system. In other words, they are disproportionately represented in the system as compared to their representation in the general population. A 1995 Utah study commissioned by the board found that disproportionality existed at every decision point in the juvenile justice system, from arrest to secure confinement.

Admittedly, the 1995 report was hampered by limited data in regards to how youth of color are treated at the "front end" of the system. Arrest reports and court referrals do not always report a juvenile's race. Data from the "back end" of the system, however, does point to a DMC problem.

The most current statistics from the Utah Division of Youth Corrections (DYC) show that minority youth accounted for 30.6% of all detention admissions in FY 1997 although they account for about 10% of the population at large. Minority youth

placed in the custody of (DYC) were represented in the following areas: (1) Community Placements, 33%; (2) Observation and Assessment, 26.3%; (3) Secure Facility, 42.2%. The data revealed that African-American youth were 10 times more likely to be in a secure facility and Hispanic youth were four times more likely than would be expected from their proportion in the population.



Efforts are currently being undertaken by the juvenile justice community to address the causes of that disproportionality. The Board has allocated funds for diversion programs for minorities who come in contact with the juvenile justice system. The Board has also re-convened its committee addressing DMC and has joined with the Utah Judicial Council's Task Force on Ethnic and Racial Fairness in the Legal System. The Task Force's mission is to honestly examine real and perceived bias in the justice system and develop recommendations for how to address the identified issues.

Evaluating Program Funding Effectiveness

The purpose of Title II Formula Funds is to help agencies and communities test new and creative ideas. Programs should be designed to reduce juvenile delinquency and divert juveniles from traditional juvenile justice and correctional systems. In 1997 the Board contracted with Bonneville Research to evaluate its funding practices and to determine how successful programs were in becoming integrated into the juvenile justice system.

A total of 68 grants representing 29 programs were reviewed from 1989 to 1995. The awards ranged from \$1,700 to \$75,000. Seventeen programs previously funded with formula funds are still in existent, are self-sufficient, are effective, and are integrated into the juvenile justice system.

There were a variety of reasons why a program failed to continue beyond its federal funding. A personnel change sometimes meant the loss of staff with a high level of commitment to the program. Another common reason was the inability of non-profit organizations to fund the program from other sources. In other circumstances, the program simply proved to be ineffective.

In response of the evaluation, the Board has instituted three changes. (1) Board members are assigned to monitor up to four grant programs at least twice a year. These monitoring visits are designed to identify and correct program problems early. (2) A media plan was developed and media consultation provided to programs to assist them in seeking continuation funding for their program once their federal funds expire. (3) The step-down funding policy for grants was changed. Non-profit organizations will now receive four years of funding rather than three years. Funding is conditional upon the agency aggressively identifying other sources of funding.

Juvenile Crime Problem Distorted by Media Reporting

"There is public and political perception that juvenile delinquency and youth crime have become epidemic and a major threat to the peace and order of society," states the National Coalition of Juvenile Justice's Annual Report, *False Images? The News Media and Juvenile Crime*. That perception can, in part, be attributed to the media's reporting of juvenile crime. Frequent, episodic, and sensational coverage of juvenile crime leads the public to believe that crime is rampant and little is being done. The data, however, suggests just the opposite. In Utah, for example, the juvenile arrest rate has been declining since peaking in 1993--this despite a growing juvenile population.

To better understand how Utahns perceive juvenile delinquency and crime in their own backyards, the Utah Board of Juvenile Justice is hosting a year-long series of town meetings. The first meeting was held in Logan on May 28, 1998. The Board hopes to separate rumor from fact at these meetings, to learn what strategies Utah communities are employing to help turn troubled kids around, and

to determine how federal funds can be best used to enhance these efforts.

Grant Programs

Four grant programs are currently managed by the board. Each of the programs has different levels of funding and requirements that are summarized below.

Every spring the Board issues Requests for Proposals to prospective applicants. Current subgrantees must also submit an application requesting continuation funding and provide evidence of program accomplishments. The Board reviews applications and makes awards based on merit and funds available.

Title II Formula Grant Program

Funds are directed toward delinquency prevention and alternatives to incarceration. No match is required, however, continuation funding is provided on a step-down basis and applicants must make up for lost federal funding. Governmental agencies and non-profits may make application.

Title V Community Delinquency Prevention

The Title V program is based on *Communities that Care*, a risk-focused prevention model. Only units of local government may apply for funding. Programs are funded for up to three years at 100% funding. A 50% cash or in-kind match is required. Communities are required to develop a comprehensive three-year plan to address juvenile justice issues.

Challenge Grants

The Challenge grant targets funds in two areas: (1) gender-specific programming for adjudicated females; and (2) alternatives to suspension and expulsion. Funds may be made to governmental and/or non-profit organizations. Funding is on a year-to-year basis and is dependent upon appropriation from Congress.

Innovative Local Law Enforcement and Community Policing Program

This new grant program provides funding for law enforcement programs that involve youth in community policing. Law enforcement agencies are eligible to apply. Continuation funding is dependent upon an annual appropriation from Congress.

The following table is an overview of the programs that were funded in 1997.



Title II Formula Grant Programs
\$593,749.83

First Year Programs

Title	Project Director	Award	Program Description	#'s Served
ACADEMIC MENTORING Lincoln Center Association 271 North 100 West Brigham City, UT 84302	Elizabeth LaMont 435-723-6224	\$28,000	Academic tutoring and mentoring for students at-risk of failing school.	40 youth
PEP CENTER Granite School District 5482 South Redwood Drive Taylorsville, UT 84118	Edna Ehleringer 801-268-6205	\$46,805	Parent Empowerment Program provides academic tutoring for students; ESL instruction; parenting classes and other support services to keep youth in school and successful.	50 youth and families
UTE DELINQUENCY PREVENTION Ute Tribal Court PO Box 9 Fort Duchesne, UT 84026	Judge Debra Ridley 435-772-2314	\$50,000	Native American youth referred to court are assigned a case manager to provide support services to prevent further delinquent behavior. Ute cultural roots are also explored.	50 youth

Second Year Programs

STEP UP Division of Youth Corrections 894 East 100 North #2 Price, UT 84501	Bryon Matsuda 435-637-3500	\$7,500	Juveniles in the custody of Youth Corrections are assigned to STEP UP probation services. Parenting classes are also provided. Recidivism rates have been lowered with this population.	48 youth
SHOWS Davis County School District 45 East State Street Farmington, UT 84025	David Turner 801-549-8919	\$22,500	Youth identified as Serious Habitual Offenders are tested for learning disabilities and appropriate educational plans instituted. Approximately 67% have been found to have a disability.	68 youth
MAGIC 3600 South Constitution Blvd. WVC, UT 84119	Stacie Parker 801-964-2713	\$40,037	Mobilize Against Gang Violence in Communities provides a 24-hour crisis hotline, individual and family counseling, youth tracking, and support groups. Approximately 100 phone calls are taken each month.	280 youth and families
PROJECT DAVIS Davis Mental Health 470 East Medical Drive Bountiful, UT 84010	Shelly Smedley 801-298-3446	\$12,741	Elementary youth and families identified as at-risk for school failure participate in a life skills, family enrichment class.	30 youth and families
CITY Salt Lake County 2001 South State Street, S2100 SLC, UT 84190	Rich Parks 801-468-3604	\$22,089	Youth residing in Housing Authority properties are identified for group and individual services based on their risk level. Academic assistance and jobs are offered.	133 youth
ENCOMPASS Division of Youth Corrections 2465 North Main Sunset, UT 84015	Jackie Hill 801-774-8767	\$33,750	Minority youth entering the Juvenile Receiving Center are given an assessment to determine their risk for further court involvement. Alternative services are provided including individual, family and group counseling.	60 youth
PROJECT FAR United Community Service 1798 South West Temple A-1 SLC, UT 84115	Haloti Moala 801-460-3137	\$40,500	Court-involved Polynesian juveniles receive individual services designed to help them succeed in school and remain crime-free.	40 youth

Title	Project Director	Award	Program Description	#'s Served
Third Year Programs				
JUVENILE SEX OFFENDER PREVENTION & TRAINING Child Abuse Prevention Ctr. 2955 Harrison Blvd. Ste 102 Ogden, UT 84403	Marilyn Sandberg 801-393-3366	\$13,934	A child abuse prevention curriculum is taught to all students in the Ogden School District. As a result of the program's success, expansion to Weber School District is underway.	4,100 students
IRON COUNTY PARENTS AND YOUTH USU Logan, UT 84322-2905	Dr. Glen Jenson 435-797-1542	\$15,619	Individual, group, and family mentoring are provided to at-risk children. The '98 Legislature appropriated \$100,000 to USU to expand this successful program to other areas.	50 youth and 50 parents
COMMUNITY SUPPORT FOR POST-ADJUDICATED YOUTH Hispanic Center of Cache Valley 290 North 400 East Logan, UT 84321	Leo Bravo 435-753-8486	\$10,988	Court-involved youth are involved in educational courses to prevent further delinquent activity. Only one youth has reoffended since being involved in the program.	45 youth
LIFESKILLS MANAGEMENT Odyssey House Inc. 68 South 600 East Salt Lake City, UT 84102	Valerie Fritz 801-322-1001	\$10,808	High school students identified as high risk for gang and drug involvement participate in a life skills class.	165 youth
ISAT CMC TREATMENT Intermountain Specialized Abuse Treatment Center 1800 So. W. Temple #421 Salt Lake City, UT 84115	Edwin A. Bingham 801-486-9805	\$27,000	A 12-month treatment program is provided to children who molest children. Only one reoffense was reported.	20 youth
KID'S SPOT Ogden School District 2444 Adams Ave Ogden, UT 84401	Marsha Prantil 801-627-7604	\$38,612	After-school programs are provided at five sites in Ogden. Last year 226 volunteers contributed 700+ hours to the program.	79 youth
NAVY SL County Div. of Substance Abuse Services 2001 South State, S2300 SLC, UT 84010	Jeffrey Wise 801-468-2009	\$5,000	Case staffings are provided on youth that are court-involved with gang/drug backgrounds. Interagency teams develop a treatment plan.	24 youth
GIRLS WITH A VOICE Boys and Girls Club 450 South 900 East, #300 SLC, UT 84111	Nilsa Carter 801-596-9081	\$41,140	High-risk and court-involved females attend weekly life skills classes and receive individual services.	50 females
SUCCESS SCHOOL Boys and Girls Club 450 South 900 East, #300 SLC, UT 84102	Larry Jensen 801-484-0841	\$41,265	Students suspended or expelled from school attend this alternative school. Average attendance rate went from 40% to 80%.	55 youth
JJ ACT MONITORING Division of Youth Corrections 120 North 200 West Rm 419 Salt Lake City, UT 84103	Treva Bell 801-538-4330	\$53,500	Utah's compliance with the provisions of the JJDP Act is monitored. Utah was in full compliance for 1997.	statewide
JUVENILE JAIL REMOVAL Division of Youth Corrections 120 North 200 West Rm 419 Salt Lake City, UT 84103	Treva Bell 801-538-4330	\$6,000	Local law enforcement agencies are reimbursed for the transportation expenses of moving juveniles to appropriate detention facilities so they are not housed in violation of the JJDP Act.	statewide

Title	Project Director	Award	Program Description	#'s Served
One-Time Special Projects				
PARENT RESOURCE CENTER USU Logan, UT 84322-2905	Dr. Glen Jenson 435-797-1542	\$3,000	A computer was purchased for use by parents at the resource center to access information on jobs and GED completion.	50 youth and 50 parents
SUCCESS SCHOOL COMPUTERS Boys and Girls Club 450 South 900 East, Suite 300 SLC, UT 84102	Larry Jensen 801-322-4411	\$4,600	Two computers and a printer were purchased for use by students for homework completion.	55 youth
PARENTING RADIO SHOW KRCL Radio 208 West 800 South SLC, UT 84101	Donna Land-Maldonado 801-363-1818	\$420	A six-week parenting program was aired on public radio.	statewide
UTAH'S PROMISE Commission on Volunteers 1530 North Technology Way, Suite D-03 Orem, UT 84097	Michael Call 801-222-2911	\$7,661	Statewide training was held as part of the Utah Promise initiative.	statewide
RESPONDING TO CHILD MALTREATMENT Salt Lake City Police Department 315 South 200 East SLC, UT 84111	Heather Stringfellow 801-799-3408	\$2,036	Two police officers attended a national conference to learn better child abuse investigative techniques. Local training was then provided.	2 (plus future #'s trained)
RESPONDING TO CHILD MALTREATMENT Sandy City Police Department 10000 South Centennial Parkway Sandy, UT 84070	Terry Harris 801-568-7242	\$2,036	Two police officers attended a national conference to learn better child abuse investigative techniques. Local training is planned.	2 (plus future #'s trained)

Title V Community Delinquency Prevention Programs \$302,892				
First Year Programs				
Title	Project Director	Award	Program Description	#'s Served
PROJECT CARE LaVerkin Elementary 51 West Center Street LaVerkin, UT 84745	Chris Snodgrass 435-635-4619	\$13,600	A family support group program provides parenting classes, counseling, and resiliency building in youth.	100 youth and families
YOUTH SELF AWARENESS DCFS 305 North Main Tooele, UT 84074	Stewart Karren 801-833-7350	\$43,682	Lifeskills groups are provided for children ages nine to 16 and their families.	50 youth and families
YOUTH & FAMILIES WITH PROMISE USU Logan, UT 84322-2905 Projects Weber/Carbon Counties	Glen O. Jensen 435-797-1543	\$67,218	Mentoring and support services designed to increase developmental assets are provided for targeted youth.	100 youth

Second Year Programs				
JORDAN RIVER YOUTH SLC Corporation 451 South State Street SLC, UT 84111	Veronica Crandall 801-535-7918	\$41,477	Middle school students attend classes on assets building and participate in community service projects.	200 youth
Title	Project Director	Award	Program Description	# Served
PROS Bountiful City Police Depart. 790 South 100 East Bountiful, UT 84010	David Turner 801-549-8919	\$24,015	Police officers team with school personnel to provide support services to troubled students.	25 youth
Three Year Programs				
LIGHTHOUSE LIFE AND LEARNING CENTER 120 East Main PO Box 793 Price, UT 84501	Steve Christensen 435-637-5092	\$41,000	A collaborative effort by Carbon County Recreation, Carbon School District, Four Corners Mental Health, and Juvenile Court to help seriously at risk youth with school, substance abuse prevention, and lifeskills.	330 youth
SALE Layton City Police Dept. 437 Wasatch Drive Layton, UT 84041	David Turner 801-549-8919	\$30,200	Police officers teach law-related education courses to middle school students.	1,185 youth
TOGETHER WITH YOUTH Tooele City Corporation 90 North Main Tooele, UT 84074	Larry Harrison 435-882-0110	\$21,700	After-school recreational activities are provided to youth and include life skills training, parenting, and drug abuse prevention.	500 youth
COMMUNITY DELINQUENCY PREVENTION West Valley City 3600 Constitution Boulevard West Valley City, UT 84119	Russ Condie 801-963-3247	\$20,000	Six programs are offered to youth including after-school activities, a summer lifeskills camp, GREAT education, parenting education, cultural enrichment, and health care information.	250 youth and parents

Challenge Grant Programs \$139,999.92				
First Year Programs				
Title	Project Director	Award	Program Description	#'s Served
PROGRAMS FOR AT RISK STUDENTS Jordan School District 9361 South 300 East Sandy, UT 84070	Dr. Susan Chilton 801-567-8303	\$23,443	Gang and court-involved females attended life skills training classes and receive individual support services.	60 females
CHOICES FOR TEENS O&A YWCA 322 East 300 South Salt Lake City, UT 84111	Paola Franco 801-355-2804	\$10,983	Females housed at Observation and Assessment receive instruction on relationship violence and decision making.	75 females
WORK OPPORTUNITIES FOR WOMEN Boys and Girls Club 450 South 900 East Salt Lake City, UT 84102	LeAnn Whitesides 801-484-0841	\$50,000	Females receive job training and placement through the job bank.	30 females

FEMALE SPECIFIC PROGRAMS Division of Youth Corrections 120 West 200 North Rm 419 Salt Lake City, UT 84103	Sharon Osborne 801-538-4330	\$20,000	Statewide training on gender specific issues will be conducted for Youth Corrections personnel.	1,500 juvenile justice staff
Second Year Programs				
Title	Project Director	Award	Program Description	#'s Served
SAFE SCHOOL TRAINING Granite School District 3031 South 200 East Salt Lake City, UT 84115	Robyn Moore 801-481-7184	\$20,606.92	Suspended and expelled students attend courses on Safe School Policies and life skills in order to return to their school or another educational alternative.	50 youth
SAFE STEP Davis County School District 45 East State Street Farmington, UT 84025	David Turner 801-549-8919	\$14,967	Students expelled or suspended from school are tested for learning disabilities and educational plans are then instituted based on the results.	65 youth

Innovative Local Law Enforcement Community Policing Program \$159,000				
First Year Programs				
Title	Project Director	Award	Program Description	#'s Served
LET'S PLAY Ogden City Police 2549 Washington Blvd. Ogden, UT 84401	Norman Hall 801-391-4492	\$46,333	Police, school, and recreation personnel partner to provide after-school alternatives for youth.	200 youth
COPS PARTNERSHIP Roy City Police 5051 South 1900 West Roy, UT 84067	Chief Chris Zimmerman 801-774-1061	\$18,300	Park bike patrols and youth park community service projects are aimed at reducing truancy and delinquency. A teen court program was also instituted.	4,100 youth
DIVERSION RESOURCE OFFICER Springville Police 45 South Main Street Springville, UT 84663	Chief Scott Finalyson 801-489-9421	\$16,819	Police officer provides truancy intervention, personal safety training, and school support services for teens.	1,806 youth
MIDVALE TRUANCY MENTORING Midvale Police 80 East Center Street Midvale, UT 84047	Chief Gerald Maughan 801-567-7200	\$39,385	Police officer provides truancy reduction services.	729 youth
SLC PD YES PROGRAM SLC Police 327 East 200 South Salt Lake City, UT 84111	Capt. Bill Shelton 801-799-3448	\$38,163	Police officers and schools team to provide after-school programming and community service projects.	2,000 youth

Utah Board of Juvenile Justice

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